## Message Text

## CONFIDENTIAL

PAGE 01 NAIROB 11186 311217Z ACTION SS-25

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FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC FLASH 0949

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

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**EXDIS** 

FROM DICK MOOSE

E.O. 11652: GDS

TAGS: PDEV, US, UK, RH, TZ

SUBJECT: ANNOUNCEMENT OF RHODESIAN PROPOSAL

- 1. I HAVE JUST REVIEWED WITH GRAHAM THE LATEST TEXT OF THE PROPOSED UK "STATEMENT ON LAW AND ORDER". WE HAVE MADE A NUMBER OF CHANGES, MOST OF THEM MINOR OR EDITORIAL IN NATURE. THIS COMPLETE REVISED TEXT WILL FOLLOW BY SEPTEL (I AM NOT SURE WHAT TEXT YOU ARE NOW WORKING OFF OF). THE DEPARTMENT WILL HAVE NOTED, I TRUST WITH SATISFACTION, THAT MOST OF ITS POINTS RAISED IN ITS EARLIER TELEGRAMS (REFERENCE NUMBERS ARE NOT AT HAND) HAVE BEEN INCORPORATED.
- 2. THE IMPORTANT SUBSTANTIVE QUESTION RAISED BY NYERERE WITH REGARD TO THE "BASED ON" PROVISION OCCURS IN THE THIRD SENTENCE OF PARAGRAPH 13. PRIOR TO THIS MORNING'S REVISION, THAT SENTENCE CONFIDENTIAL

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READ " IT IS ENVISIONED THAT ENROLMENT IN THIS BODY WILL BE OPEN TO ALL CITIZENS BUT IT WILL BE BASED ON THE LIBERATION FORCES AND WILL ALSO DRAW FROM THE RHODESIAN FORCES". WITH A VIEW TO MEETING NYERERE'S

CONCERNS, I HAVE SUGGESTED REFORMULATING THIS SENTENCE TO READ AS FOLLOWS: "ENROLMENT IN THIS BODY WILL BE OPEN TO ALL CITIZENS BUT IT WILL BE BASED ON THE LIBERATION FORCES: IT IS ENVISIONED THAT IT WILL

INCLUDE ACCEPTABLE ELEMENTS OF THE RHODESIAN DEFENSE FORCES".

- 3. MY THOUGHT IS THAT BY SHIFTING THE "IT IS ENVISIONED" CLAUSE WE CAN STRENGTHEN THE DECLARATIVE "BASED ON" PHRASE AND QUALIFY ONLY THE INCLUSION OF RHODESIAN FORCES.
- 4. IN A FURTHER EFFORT TO AVOID THE COMPLAINT OF GIVING AND TAKING AWAY, RAISED BY MKAPA WITH JIM SPAIN, I HAVE PROPOSED A DELETION IN THE FIRST SENTENCE OF PARAGRAPH 14 OF THE LAW AND ORDER DOCUMENT. PRIOR TO THIS MORNING'S MEETING THAT SENTENCE READ AS FOLLOWS: "THE STRUCTURE, COMPOSITION, RECRUITMENT AND TRAINING OF THE ZIMBABWE NATIONAL ARMY WILL BE SUBJECT TO THE NEGOTIATIONS ENVISIONED IN PARAGRAPH 11, SUB-PARAGRAPH (C), BUT IT IS A FUNDAMENTAL PRINCIPLE THAT THIS ARMY MUST BE LOYAL TO WHOEVER IS ELECTED PRESIDENT AND WHOEVER

FORMS THE NEW GOVERNMENT OF ZIMBABWE". MY PROPOSAL IS TO DELETE, IN ITS

ENTIRETY, THE SECOND CLAUSE OF THAT SENTENCE WHICH BEGINS "BUT IT IS A

FUNDAMENTAL PRINCIPLE..."

- 5. I ARGUED THAT THIS DELETION WOULD AVOID A REITERATION OF PRINCIPLES ALREADY ESTABLISHED IN PARAGRAPHS 3 AND 13 (SECOND SENTENCES).
- 6. BOTH OF THE CHANGES WHICH I HAVE SUGGESTED ARE SUBJECT TO CONFIDENTIAL.

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REVIEW BY DAVID OWEN. I BELIEVE HE WILL ACCEPT THEM, ALTHOUGH HE MAY HESITATE ABOUT THE SECOND ONE.

7. I HAVE NOW READ JIM SPAIN'S LATEST COMMENTS (DAR ES SALAAM

3548) AND I AGREE THAT WE SHOULD LEAVE WELL ENOUGH ALONE. I CERTAINLY DO NOT THINK WE SHOULD GO BACK TO NYERERE ON SPECIFIC LANGUAGE. I DO BELIEVE, HOWEVER THAT THERE IS SUBSTANTIAL MERIT IN A MESSAGE FROM PRESIDENT CARTER TO PRESIDENT NYERERE. DAVID OWEN WANTS SUCH A MESSAGE VERY BADLY, ESPECIALLY IN LIGHT OF MKAPA'S COMMENTS TO JIM SPAIN. (IN A SPIRIT OF CANDOR WITH OUR ALLIES AND IN ORDER TO REASSURE THEM IN THE FACE OF NYERERE'S OBVIOUS EFFORTS TO DEAL WITH US SEPARATELY, I GAVE OWEN AND GRAHAM A COPY OF SPAIN'S REPORT ON THE MKAPA MEETING.) IN A FOLLOWING TELEGRAM I WILL SUGGEST THE TEXT OF A POSSIBLE PRESIDENTIAL MESSAGE FOR YOUR CONSIDERATION.

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## Message Attributes

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Subject: ANNOUNCEMENT OF RHODESIAN PROPOSAL

TAGS: PDEV, US, UK, RH, TZ

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